be filled out by all men of military age. Someone realized that it would be well to have just such records on all adults in the centers. Plans were suddenly changed and everyone from seventeen years of age up was given the twenty-eight questions.

Nothing is more disastrous in a rumor-ridden, distrustful, neurotic community like a relocation center than to make one explanation of purpose today and a quite different one tomorrow. The people, newly arrived in the WRA centers, were still stunned by their evacuation, loss of property and freedom, and were acutely conscious of their stigma as "enemy." There was misunderstanding about the purpose of registration at most of the centers. The questionnaire was so carelessly framed its wording had to be changed during the process of registration. A few thousand refused to fill out the form at all. Others, remembering that they had lost business, home, and their civil rights, wrote angry ("disloyal") answers. They had no enthusiasm for defending a democratic America that had imprisoned them for no crime and without trial.

WRA, in an effort to be fair, has granted hearings in recent months for those who wished to explain the answers they made in anger or confusion. Pride made a few people stick to what they first wrote. There is little question that the majority of adults sent to Tule Lake feel loyalty to Japan, but there are also behind Tule's fences a few thousand who are not disloyal.

Most of the Issei who chose Tule Lake are there because of firm ties of loyalty to Japan, or strong ties of family relationships. Some Issei were afraid of bringing reprisals upon their relatives in Japan by affirming loyalty to the U.S. The parents who chose Tule Lake usually have taken all their children with them. Only a few sons and daughters over seventeen, who had the right to choose for themselves, could resist strong family pressure. It is ironic and revealing that at the high school at Tule Lake, civics and American history are popular elected courses.

Japan, however, makes no legal claims of protective interest in the Nisei or Kibei. When the Spanish consul visits Tule to report conditions to Japan, he is legally concerned only with the welfare of the Issei, the nationals of Japan. And, under U.S. law, the Nisei and Kibei cannot abrogate their American citizenship during wartime, even if they want to. Their expatriation, and even the repatriation of most of the Issei to Japan, during the war, is unlikely. Negotiations for the exchange of civilian war prisoners have been slow, and the delay is due to Japan, not to the U.S. State Department.

To a minority living at Tule Lake, Japan's unwillingness to arrange frequent exchange of prisoners is not disheartening. This minority does not want to set sail for Japan; it wants to stay in the U.S. People are at Tule Lake for many complicated reasons besides "disloyalty" and family relationships. There is evidence, for example, that some chose this kind of imprisonment for reasons of security and weariness. This is indicated by the percentages of people in the various centers who said they wanted to be segregated. When the decision was made last fall to turn the Tule Lake camp into a segregation center, nearly 6,000 out of 13,000 residents of that center decided to stay put. This high percentage of "disloyal," the highest in any center, is explained in part by unwillingness to be uprooted and moved again. In the Minidoka relocation center, in Idaho, only 225 people out of 7,000 chose to go to Tule.

There are a few tired and discouraged people from other WRA centers who went to Tule Lake because they knew that the barbed-wire fences in that camp would stand permanently throughout the war. They reasoned that they would have certain refuge for the duration, while the other centers, according to évacué rumor, might be abruptly closed, and everyone

turned loose without resources.

Some chose Tule Lake imprisonment as a gesture against what they consider the broken promises of democracy. For example, there is a young Nisei who enlisted in California early in 1941 because he felt strongly about fascism. He was abruptly thrown out of his country's army after Japan attacked the U.S. and put behind the fences along with all the other évacués. In February, 1943, when he was handed a questionnaire on loyalty and his willingness to defend the U.S., he was too angry to prove his "loyalty" that way; he had already amply demonstrated it. He is at Tule Lake, not because of his love for Japan, but as a protest to the government he honestly wanted to serve back in 1941.

There is the Japanese-American who fought in the last war in the U.S. Army, and is a member of the American Legion.

When the Japanese struck Pearl Harbor, he offered his services to the Army and to industry in California. He was turned down. Sent to a relocation center he became a "troublemaker," with the slogan, "If you think you are an American, try walking out the gate." He was packed off to an "isolation center," and finally wound up at Tule Lake. Last year the U.S. Treasury received a check from him, mailed from behind Tule's barbed wire. It was a sum in excess of \$100 and represented his income tax for the calendar year, 1942, when he had received belated payment for his 1941 services as navigator on a Portuguese ship. He insisted on paying his tax, as usual. He has, of course, no wish to go to Japan. He too sits out the war at Tule Lake in protest against the failure of democracy.

The minority who are in Tule for reasons of weariness or protest are not important numerically. But they show what can happen to people who are confused, discouraged, or justifiably angry. They reveal some ugly scars inflicted by our society. It is too early to speculate about what will happen to these 18,000 prisoners. A few thousand, at the most, may get aboard the *Gripsholm*. Will all the rest be shipped finally to a defeated

Japan? Or will they be a postwar U.S. problem?

RELOCATION

Where the Tule Lake prisoners will end their days is less important to consider than what is to become of those "loyal" évacués who are still in the nine other centers. Everyone deemed loyal, by the sifting process of registration and hearings, has been granted "leave clearance." Fortified with a handful of official papers, a numbered identification card bearing his picture and fingerprints, an évacué can set forth to the East. He gets his railroad fare, \$3 a day travel money, and if he has no savings, \$25 in cash.

During the last twelve months, 17,000 évacués have had the courage to go "outside." They are, with rare exceptions, young and single, or married but childless. A Nisei has to muster considerable courage to go out into the society that rejected him two years ago. From behind the fence "the outside" has become vague, enormous, and fearful. The huddling together, which is resented, is nonetheless a cohesive, protective force, hard to overcome. As he leaves the soldier-guarded gate,

the young Nisei is about as lonely as any human being could be; he faces even more prejudice than his father did as im-

migrant contract labor.

The most powerful magnets to draw him out are letters from friends who have already gone east. Those who have made the plunge usually report back to their friends enthusiastically. The people who have started a new life—most of them from eighteen to thirty years old—are the pioneers. In the factories and in the restaurants and hotels, in the offices and in the kitchens where they work, they are building a future not merely for themselves, but for those who may follow. When they write back, "We can eat in any restaurant in New York," they spread a little hope. Or, "I attracted very little attention on the train." Or, "In Chicago, nobody seems to care that I have a Japanese face." They tell of the church groups who are almost alone in providing some kind of organized social protection for those who relocate in cities like Chicago.

They are being sent "outside" wherever a not-too-prejudiced community provides opportunity. Seven WRA regional officers have staffs scouting for job prospects, talking to employers of farm and industrial labor, sounding out public opinion, and, in general, smoothing the way. Illinois has taken more relocated American Japanese than any other state—4,000. Most of these have found jobs in and around Chicago. Winnetka housewives compete for Nisei servants, and even the Chicago *Tribune* has been calm. Only Hearst howls.

Ohio's industrial cities have taken about 1,500 from the relocation centers. Although special clearances have been needed for the eastern defense area, a few hundred have already gone to New York City, and the stream to the northeastern states will increase steadily. Scattered throughout midwestern states like Wisconsin, Montana, and Iowa are hundreds more.

There are, of course, areas of resistance. Antagonism to WRA's évacués is apt to increase not diminish when the European war ends and the casualty lists come only from the Pacific. Utah has taken about 2,000 évacués—mostly in Ogden and Salt Lake City where at first they were quietly absorbed. But last month the state A.F. of L. petitioned Salt Lake City authorities to deny business licenses to people of Japanese ancestry. Two thousand have gone to Colorado, but recent campaigns like

Hearst's in the Denver Post and proposed new discriminatory legislation keep the state aroused. Wayne W. Hill, a state representative in Colorado, wearing the uniform of a sergeant in the U.S. Army, got emergency leave from his camp last month to beg the Colorado Legislature not to pass a bill barring Japanese aliens from owning land. About to be discharged from the Army, he said, "I am just as willing to die a political death as I am to die in battle to preserve American freedom." He was warmly applauded, but the House passed the bill; the Senate turned it down fifteen to twelve.

Arizona has had such a spree of race hating in the last year that WRA does not try to place people of Japanese ancestry there. A year ago the governor signed a bill making it impossible to sell anything-even a pack of cigarettes-to a person of Japanese descent without first publishing in the newspaper. days in advance, one's intention to do so, and filing documents with the governor. The law was declared unconstitutional after a few months' operation. It was not aimed merely at the new WRA settlers who number fifty-seven. It was intended to strangle Arizona's prewar Japanese-American population (632), many of whom make a good living in the highly competitive business of vegetable farming.

With only 17,000 young, unencumbered, and fairly bold Nisei out on their own, the biggest and hardest job of resettlement remains. The supply of young people without dependents is not unlimited. Early this year the Army, which had previously accepted only volunteers,* decided to draft the Nisei, like Negroes, for segregated units. This new turn of events will draw off a few thousand évacués. But the most difficult problems are obviously the large families and the older people. Depending heavily on the well-known tightness of the family unit of its évacués, WRA believes that many of the young men and women already relocated will soon bring their parents and small sisters and brothers out. Perhaps these Nisei who are so aggressively American themselves will not want their families held behind the fences.

^{*}No less than 1,200 Nisei have already volunteered from behind the wire fences of the centers. Including Hawaiian Nisei, the total in the armed forces in January was close to 10,000. Some are doing intelligence work in the South Pacific. An all-Japanese-American battalion did distinguished service in Italy, with heavy losses.

However, in WRA centers there are hundreds of families with several young children, none old enough to leave alone. He is a courageous father who dares to start a new life with these responsibilities when, at the center, food, shelter, education, medical care, \$16 a month, and clothing are provided. Farm families are often afraid to go to the Midwest to try a totally new kind of agriculture. And many feel that they are too old to start again as day laborers. There are the men who had retail, export, import, wholesale, commission businesses. The concentrated little Tokyos in California made possible a whole commercial structure in which the Japanese provided goods and services for each other. Presumably there will be no more little Tokyos to serve.

Even if the évacués were allowed back on the Pacific Coast tomorrow, they could not readily establish themselves in the old pattern. Quite apart from race prejudice, the gap they left has closed in two years. Except for the few who own land, they would have to build in California as patiently as they now do in the East. They have been more thoroughly dislocated than they realize as they think nostalgically about California.

No one can gauge how soon the prewar unwillingness to accept charity or government relief deteriorates into a not-unpleasant habit of security. It is too much to expect of any people that their pride be unbreakable. Some of the old farm women who were "stoop labor" all their lives, even after their Nisei sons' landholdings or leased acres became sizable, have had the first rest in their history. Most of the old bachelors who had always been day laborers frankly enjoy the security of the centers.

If the war lasts two more years, and if WRA has succeeded in finding places for 25,000 more Japanese-Americans in the next twenty-four months (and WRA hopes to better that figure), it will be a job well done. That would leave some 45,000 in the relocation centers, as continuing public wards, not to mention over 20,000 at Tule Lake and the Department of Justice internment camps. Whatever the final residue, 25,000 or 45,000, it is certain that the "protective custody" of 1942 and 1943 cannot end otherwise than in a kind of Indian reservation, to plague the conscience of Americans for many years to come.

"MILITARY NECESSITY," "PROTECTIVE CUSTODY"

Meanwhile in the coming months, and perhaps years, a series of cases testing the constitutionality of evacuation and detention, even suits for recovery of property will come before the higher courts. Verdicts of "unconstitutional," or even eventual settlement of property claims cannot undo the record. It is written not only in military orders, in American Legion resolutions, Hearst headlines, and Supreme Court archives. It is written into the lives of thousands of human beings, most of them citizens of the U.S.

When future historians review the record, they may have difficulty reconciling the Army's policy in California with that pursued in Hawaii. People of Japanese blood make up more than one-third of the Hawaiian Islands' population, yet no large-scale evacuation was ordered after Pearl Harbor and Hickam Field became a shambles. Martial law was declared; certain important constitutional rights of everyone were suspended. The Department of Justice and the military authorities went about their business, rounded up a few thousand suspects. In Hawaii, unlike California, there was no strong political or economic pressure demanding evacuation of the Japanese-Americans. Indeed, had they been removed, the very foundation of peacetime Hawaiian life, sugar and pineapple growing, would have been wrecked. General Delos C. Emmons, who commanded the Hawaiian district in 1942, has said of the Japanese-Americans there: "They added materially to the strength of the area."

For two full years the West Coast "military necessity" order of March, 1942, has remained in force—an unprecedented quasi-martial law, suspending a small minority's constitutional rights of personal liberty and freedom of action. Those loyal évacués who can take jobs in war plants in the East have reason to ask why they are forbidden to return to California to plant cabbages. Mr. Stimson and Mr. Knox have assured the nation that the Japanese enemy is not coming to our shores. The Pacific Coast is now a "defense command," no longer "a theatre of operations," in the Army's own terminology. Each month the March, 1942, order seems more unreasonable.

Perhaps the Army forbids the évacués to return home less for military reasons than because of strong California pressures and threats. The Hearst papers on the Pacific Coast promise pogroms if any Japanese citizen or alien is permitted to come home. New groups like the Home Front Commandos of Sacramento have risen to cry: "They must stay out—or else." The Associated Farmers and the California Grange, the American Legion and the Sons and Daughters of the Golden West reiterate the theme of or else. Politicians listen and publicly urge that the despised minority be kept out of California for the duration.

There are Californians who care about civil liberties and human justice and see the grave danger of continued quasimartial law but they have difficulty getting their side heard. The California C.I.O., the League of Women Voters, and segments of the church are all putting up a fight against continued "protective security." They work side by side with the Committee on American Principles and Fair Play, a group that includes such distinguished Californians as President Robert G. Sproul of the University of California, Ray Lyman Wilbur, and Maurice E. Harrison.

Lieutenant General John L. DeWitt, who ordered the evacuation in 1942, encouraged California's racist pressure groups when he said, "I don't care what they do with the Japs as long as they don't send them back here. A Jap is a Jap." General Delos C. Emmons, who succeeded DeWitt on the West Coast last September, says very little. He is the same General Emmons who decided *not* to order wholesale evacuation of

the Japanese from Hawaii.

The longer the Army permits California and the rest of the Pacific Coast to be closed to everyone of Japanese descent the more time is given the Hearst papers and their allies to convince Californians that they will indeed yield to lawlessness if the unwanted minority is permitted to return. By continuing to keep American citizens in "protective custody," the U.S. is holding to a policy as ominous as it is new. The American custom in the past has been to lock up the citizen who commits violence, not the victim of his threats and blows. The doctrine of "protective custody" could prove altogether too convenient a weapon in many other situations. In California, a state with a long history of race hatred and vigilante-

ism, antagonism is already building against the Negroes who have come in for war jobs. What is to prevent their removal to jails, to "protect them" from riots? Or Negroes in Detroit, Jews in Boston, Mexicans in Texas? The possibilities of "protective custody" are endless, as the Nazis have amply proved.



